

Rebuild Iowa Office

Governor Chet Culver Lt. Governor Patty Judge Lt. General Ron Dardis, RIO Executive Director

2009 Legislative Actions on RIAC Recommendations

RECOMMENDATION 1

Individual Services and Guidance – lowa will provide advice and support to individuals and families seeking assistance in making their way through the challenges of rebuilding their lives in a disaster case management framework that has ongoing, lasting organizational capacity and processes in place to be sustained during non-disaster times.

- HF64, Disaster Assistance Bill, Division II appropriates \$10 million to the Iowa Department of Human Services for the Unmet Needs Disaster Grant Program. This program provides up to \$2,500 to disaster-impacted households for needs not met by other programs. Out of this funding, \$250,000 is transferred to the Iowa Department of Human Rights for Individual Development Accounts – SIGNED.
- <u>SF377, Prescription Drug Donation</u>, allows the Iowa Department of Public Health to receive and distribute drugs after a disaster. The bill also provides immunity from civil or criminal prosecution to the Departments, its employees, agents and volunteers who act in good faith SIGNED.
- SF478, Standing Appropriations Bill, Division XII, appropriates \$1 million of the original \$10 million Unmet Needs Disaster Grant funding to the Rebuild Iowa Office for payment to area long-term recovery committees (LTRCs) for expenses incurred in setting up the case management system, and authorizes LTRCs to seek reimbursement from DHS for payments made to households for unmet needs. Also appropriates \$1,150,000 to tornado-damaged communities, leaving \$7,850,000 for the Unmet Needs Disaster Grant Program ITEM VETOED but disaster portions left intact.

RECOMMENDATION 2

Housing – State and local governments will place a high priority on ensuring availability of adequate, affordable housing and the ability of individuals and families to rent or purchase those homes.

- <u>HF64, Disaster Assistance Bill, Division I</u>, appropriates \$24 million to the Iowa Finance Authority for the Jumpstart Housing Program SIGNED.
- HF756, Floodplain Management Task Force requires Iowa's Water Resources
 Coordinating Council to submit funding and policy recommendations by 11/15/09 promoting watershed management to reduce the adverse impact of future flooding on residents, businesses, communities, and soil and water quality SIGNED.

- <u>SF289, Loan Forgiveness for Jumpstart Housing Assistance Program</u> reduced from ten to five years – SIGNED
- <u>SF376, I-Jobs Bonding Bill</u>, appropriates \$5 million to the Iowa Finance Authority for Disaster Damage Housing Assistance grants to ease and speed recovery efforts from the natural disasters of 2008, including stabilizing neighborhoods, preventing population loss and neighborhood deterioration, and improving health, safety and welfare of persons living in disaster-damaged neighborhoods. See complete list of disaster-related appropriations under Recommendation #4 – SIGNED.
- <u>SF457, Financing Options for Cities and Counties After Disaster, Divisions III and IV.</u> authorizes Disaster Revitalization Areas; and disaster recovery housing project tax credits, not to exceed \$3 million per year for five years, for eligible properties affected by the 2008 disasters. SIGNED

RECOMMENDATION 3

The state should provide incentives for lowa's struggling small businesses, microenterprises, and non-profits for restoration and rebuilding of their businesses from this disaster and future major disasters.

- HF64, Disaster Assistance Bill, Division III, appropriates \$22 million to the Iowa Department of Homeland Security and Emergency Management for Community Disaster Grants to cities and counties for various needs including nonprofit and business assistance – SIGNED.
- <u>SF478, Standing Appropriations Bill, Division XIV</u>, requires the Iowa Department of Economic Development to create a Disaster Assistance Loan and Credit Guarantee Program to provide Ioan and credit guarantees to eligible businesses damaged by the 2008 disasters, not to exceed 10% of the Ioan or \$25,000, whichever is Iess. Funds may pay for productive equipment and machinery, Iand and real estate, working capital for operations, research and development, marketing, engineering and architectural fees, and other costs designated by IDED. Appropriates \$1.8 million from the Iowa Power Fund to the program ITEM VETOED but disaster portions left intact.

RECOMMENDATION 4

Infrastructure Investments – The state should lead in planning, establishing expectations statewide, and securing funding for infrastructure repair, rebuilding, and/or construction.

- HF705, Weather Safe Rooms requires State Building Code Commissioner to develop standards for use by property owners who wish to incorporate weather safe rooms into public and private buildings. The rules will not be adopted until after the General Assembly has convened in 2010 and has had a chance to consider the proposed rules and a joint report from the Commissioner, the Department of Public Defense, the Department of Natural Resources, and the Rebuild Iowa Office on best practices in the design, construction, and maintenance of safe rooms. The joint report is due to the governor and General Assembly by 12/15/09 SIGNED.
- HF820, Federal and Stimulus Appropriations, outlines use of federal funds in lowa, including explanation of the Fall 2008 appropriation of \$125,297,142 from CDBG funds under federal Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009, Pub. L. No. 110-329 to the lowa

- Department of Economic Development for disaster relief, long-term recovery, and restoration of infrastructure -- SIGNED.
- HF822, Infrastructure Appropriations, Division I, appropriates \$24.7 million to the lowa Department of Transportation to assist local governments to rebuild and repair local roads, with 50% allocated to cities and 50% to counties -- SIGNED.
- SF376, I-Jobs Bonding Bill, provides
 - \$165 million for disaster-related projects including \$46.5 million for specific projects and \$118.5 million for competitive grants for local infrastructure projects related to disaster and flood rebuilding and prevention;
 - \$13.5 million to DNR for purposes including construction or repair of structures for purposes including mitigating flood damage or the threat of flood damage in areas most severely affected by the 2008 flood;
 - \$5 million to IFA for Disaster Damage Housing Assistance grants to ease and speed recovery efforts from the natural disasters of 2008, including stabilizing neighborhoods, preventing population loss and neighborhood deterioration, and improving health, safety and welfare of persons living in disasterdamaged neighborhoods;
 - \$11.5 million to IDALS for purposes including reconstruction or repair of permanent soil and water conservation practices damaged by the 2008 flood;
 - \$1 million for a Waterloo railroad bridge damaged by the 2008 flood;
 - And makes changes to the bonding authority of the Iowa Board of Regents, allowing them to bond for construction of replacement facilities and flood recovery and flood mitigation expenses resulting from a disaster proclaimed in accordance with Iowa Code Section 29C.6. See SF474, for authorization to bond \$100 million for flood repair and mitigation at the U of I – SIGNED.
- <u>SF474, Regents Bonding</u>, authorizes the Iowa Board of Regents to issue \$100 million in revenue bonds, secured by student fees and charges and institutional income, for flood repair and mitigation at the University of Iowa; and \$15 million for ISU's veterinary medical facilities SIGNED.
- <u>SF478, Standing Appropriations Bill, Division II</u>, appropriates \$25.6 million for 10% state match to Federal Emergency Management Agency (FEMA) funds – ITEM VETOED but disaster portions left intact.
- <u>SF481, Historic Preservation Tax Credits</u>, increases cap from \$20 million to \$50 million per year, encouraging redevelopment in disaster-affected areas with 20% of the tax credits dedicated to disaster recovery projects SIGNED
- SF482, Iowa Summer Youth Corps and Iowa Green Corps Programs, authorizes the Iowa Summer Youth Corps to participate in service learning activities covering six areas, including emergency and disaster preparedness; and the Iowa Green Corps will use AmeriCorps or Iowa Summer Youth Corps Program volunteers to provide capacity building activities in certain projects, including storm water reduction and management projects, and targeted in communities working with existing community improvement programs or requiring disaster remediation activities in an area declared a disaster area by the president or governor -SIGNED.

RECOMMENDATION 5

The state should identify, create, and sustain funding options and provide flexibility for local and state governments to assist in rebuilding an even better lowa.

- HF64, Disaster Assistance Bill appropriates \$56 million for disaster recovery efforts including \$22 million in Division III for Community Disaster Grants to cities and counties – SIGNED.
- HF414, Appropriation and Deappropriation Bill, authorizes use of funds scooped from other programs in September 2008 for the Jumpstart Housing Assistance Program, which totaled \$40 million – SIGNED.
- <u>SF44, Local Option Sales Tax</u>, expedites the process for Hdisaster-affected communities to allow voters to consider imposing a local option sales tax – SIGNED.
- <u>SF81, School District Disaster Recovery</u>, assists schools with recovering from disaster by changing the approval method for transfers from the emergency fund, modifying other funding provisions related to disaster recovery, and authorizing AEA boards to purchase and lease-purchase property – SIGNED.
- <u>SF336, Optional Waiver of Local and Private Match Requirement</u> for applicants from declared disaster areas to Community Attraction and Tourism (CAT) and River Enhancement CAT (RECAT) Programs – SIGNED.
- <u>SF344, Economic Development Programs</u>, authorizes use of specified economic development programs for disaster-related funding in the future -- SIGNED.
- <u>SF376, I-Jobs Bonding Bill</u>, see listing under Recommendation #4 SIGNED.
- SF415, City Acquisition of Disaster-affected Abandoned Property, creates an alternative process for cities in 2008 disaster areas to acquire abandoned property damaged by disaster that constitutes a public nuisance and is not feasible to rehabilitate. Requires a city to attempt to notify the owner at least 30 days before filing a petition to award title to the city, and requires waiting at least 60 days after filing the petition to hold a public hearing. The petition must be dismissed if the court receives a written request from the owner. Requires the city to pay the fair market value of the current condition of the property. If the payment is not claimed within two years, the funds are transferred to the city SIGNED.
- SF457, Financing Options for Cities and Counties After Disaster includes
 changes for cities and counties affected by disaster related to local bonding,
 contract letting, lease or lease-purchase contract requirements, loan agreement
 requirements, definitions of essential county purpose and essential corporate
 purpose; legalizes certain actions taken in response to natural disaster; and
 allows disaster-affected cities and counties to amend their FY08 budgets. Also
 authorizes disaster recovery housing project tax credits for eligible properties
 affected by the 2008 disasters. SIGNED
- <u>SF474, Regents Bonding</u>, authorizes the Iowa Board of Regents to issue \$100 million in revenue bonds, secured by student fees and charges and institutional income, for flood repair and mitigation at the University of Iowa; and \$15 million for ISU's veterinary medical facilities SIGNED.
- <u>SF478, Standing Appropriations Bill, Division XII</u>, appropriates \$1.15 million to seven lowa communities damaged by tornadoes in 2008 ITEM VETOED but disaster portions left intact.
- <u>SF478, Standing Appropriations Bill, Division XXIII</u>, authorizes cities to collect up to 5% in franchise fees, and requires that fees collected in excess of inspection and regulation costs for utilities be used for property tax relief, disaster projects or other specified purposes – ITEM VETOED but disaster portions left intact.

RECOMMENDATION 6

The state must invest in local emergency management agencies for the central coordination function and work in all areas of emergency management –

preparedness, response, recovery, and mitigation – to achieve the baseline capacity needed to keep lowa safer from future disasters.

- <u>SF280, Disaster Emergency Assistance Immunity</u>, clarifies that an emergency for which immunity is provided to volunteers includes disasters for which the governor has declared a disaster emergency – SIGNED.
- <u>SF441, Modifying Statewide Mutual Aid Compact</u>, by including local emergency management commissions as participating governments in the statewide mutual aid compact – SIGNED.

RECOMMENDATION 7

The state should ensure policy and programs that sustain community identity, quality of life, and cultural heritage.

- <u>SF114, Historic Preservation Grants</u>, allows more than one grant per county by authorizing funding for projects totaling no more than \$200,000 per county, with a limit of \$100,000 per project SIGNED.
- <u>SF481, Historic Preservation Tax Credits</u>, increases cap from \$20 million to \$50 million per year, with 20% of the tax credits dedicated to disaster recovery projects. Unused credits from projects in Cultural and Entertainment Districts (which receive 30% of the total credits) and projects that create 500 or more new jobs (which receive 20% of the total credits) will revert to use for disaster recovery projects. SIGNED
- HF822, Infrastructure Appropriations, Division VIII, outlines criteria for projects considered for River Enhancement Community Attraction and Tourism funding. These projects create or enhance recreational opportunities and community attractions on and near lakes or rivers or river corridors within cities across lowa -- SIGNED.

RECOMMENDATION 8

The state will lead in developing guidance and support for integrated, regional planning to address recovery and leverage multi-jurisdictional strengths for ongoing initiatives.

HF756, Flood Plain Management Task Force, requires Iowa's Water Resources
 <u>Coordinating Council</u> to submit funding and policy recommendations by 11/15/09
 promoting watershed management to reduce the adverse impact of future
 flooding on residents, businesses, communities, and soil and water quality SIGNED.

RECOMMENDATION 9

The state will move state policy forward and lead the discussion with regional and local interests on floodplain and watershed management.

- HF756, Flood Plain Management Task Force includes a provision clarifying that nothing in Iowa Code Section 455B regarding authority of the Iowa Department of Natural Resources for flood plain control shall be construed as limiting the authority of a city or county to adopt an ordinance regulating a junkyard located within a five hundred year flood plain - SIGNED.
- <u>HF822, Infrastructure Appropriations, Iowa Flood Center</u>, establishes the Iowa Flood Center at the University of Iowa in Division VI and appropriates \$1.3 million to the Iowa Flood Center in Division I. Purposes include developing hydrologic

models for flood forecasting and flood plain inundation mapping, establishing community-based programs to improve flood monitoring, sharing resources and expertise, and to develop a knowledgeable workforce regarding flood research, prediction and mitigation strategies -- SIGNED.

RECOMMENDATION 10

The state will complete flood plain mapping for the entire state using state-of-theart technology. The state will pursue and implement the mapping process and related activities as expeditiously as is reasonable and practical.

- HF759, City/County Participation in the National Flood Insurance Program, requires cities and counties with existing FEMA flood plain maps designating a flood hazard area within their boundaries to participate in the National Flood Insurance Program (NFIP) by 6/30/11. As new and updated FEMA maps identify such hazard areas, cities and counties will have two years from publication date of the map to participate in the NFIP. State funding assistance in the event of a future flood will be withheld from noncompliant communities after these deadlines. Also requires RIO, the Division of Insurance, and Department of Homeland Security to collaborate in recommending policies and incentives to House and Senate committees by 12/15/09 to expand availability and purchase of flood insurance in Iowa SIGNED.
- HF822, Infrastructure Appropriations, provides funding and FTEs to the
 Department of Natural Resources for flood plain management to support the
 mapping process (funding for the mapping was secured from federal sources)
 and authorizes funding for flood gauges (Division I); and charges the lowa Flood
 Center at the University of Iowa with developing models for flood plain inundation
 mapping (Division VI) -- SIGNED.

RECOMMENDATION 11

Rebuild Iowa Office Roles and Responsibilities – The state must formalize the Rebuild Iowa Office and associated responsibilities related to the 2008 Disaster recovery.

- <u>HF64, Disaster Assistance Bill, Division IV</u> formalizes the Rebuild Iowa Office until 6/30/11 and establishes the Rebuild Iowa Coordinating Council SIGNED.
- HF809, Administration and Regulation Appropriations Bill, authorizes FTEs and FY10 funding for the Rebuild Iowa Office – ITEM VETOED but disaster portions left intact.

RECOMMENDATION 12

All involved agencies, governments, and interested parties should promote and support communications and outreach initiatives to educate and support lowans as they recover and plan for future disasters.

- HF64, Disaster Assistance Bill, Division IV establishes the Rebuild Iowa
 Coordinating Council to facilitate communication between state agencies and the
 Rebuild Iowa Office, and requires state agencies to cooperate with and provide
 support to the Rebuild Iowa Office to the greatest extent practicable SIGNED.
- HF811, Health and Human Services Appropriations, Division XI, places a new "lowa Public Health Modernization Act" in Iowa Code to address components of public health including preparation for, response to, and recovery from public

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